

**DEPARTMENT OF PLANNING**

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**Douglas J. Schuetz**  
*Acting Commissioner*

**Arlene R. Miller**  
*Deputy Commissioner*

October 15, 2020

Spring Valley Zoning Board of Appeals  
200 N. Main Street  
Spring Valley, NY 10977

**Tax Data:** 57.54-1-34

**Re: GENERAL MUNICIPAL LAW REVIEW:** Section 239 L and M

**Map Date:** 9/1/2020

**Date Review Received:** 9/18/2020

**Item:** 65 SOUTH MADISON AVENUE (SV-1008A)

A variance application to allow a two-lot subdivision, and the construction of a two-family dwelling for each proposed lot, of 0.30 acres in the R-2 zoning district. Variances are requested for lot area, lot width, front yard, side yard, rear yard, total side yard, and street frontage for both lots.

The western side of South Madison Avenue, approximately 305 feet north of Singer Avenue

**Reason for Referral:**

Town of Ramapo

The County of Rockland Department of Planning has reviewed the above item. Acting under the terms of the above GML powers and those vested by the County of Rockland Charter, I, the Commissioner of Planning, hereby:

***\*Disapprove***

1 Neither proposed lots meet the minimum lot area standard of 8,500 square feet required for single-family residences, and provide less than two-thirds of the lot area required for two-family dwellings. Both lots are non-conforming for width and street frontage, as well. The proposed two-family residences will require substantial bulk variances to accommodate oversized residential buildings on undersized parcels. The surrounding neighborhood is characterized by similarly-sized parcels. Granting these bulk variances will set a precedent that may result in nearby property owners seeking the same relief. A doubling of the residential density in this neighborhood of non-conforming parcels will negatively impact its community character and infrastructure capacity. Additional residents will generate more traffic on the local streets, leading to congestion and traffic conflicts. While two-family residences are permitted as of right in the R-2 zoning district, they are subject to stricter bulk requirements. These lots are particularly deficient in meeting these more stringent standards. We recommend that the required variances be denied, and that the property is developed in compliance with the Village's bulk requirements, which would include the construction of a two-family residence.

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2 Permitting development that does not comply with the applicable bulk standards can set an undesirable land use precedent and result in the overutilization of individual sites. The proposed lot areas of lots 1 and 2 are 66% and 64% of the required minimum, respectfully. Lot 1 has a lot width that is deficient by 49%, and the street frontage is deficient by 28%. Lot 2 has a lot width that is deficient by 13%, and the street frontage is deficient by 18%. For both lots, the front, side, rear, and total side yards are deficient by 20%, 33%, 25%, and 33%, respectfully. The ability of the existing infrastructure to accommodate increased residential density on undersized parcels is a countywide concern and must be evaluated. This evaluation must consider whether local roads will become more congested and the sewer system, stormwater management systems and the public water supply will be overburdened. The Village must consider the cumulative and regional impacts of permitting such development. As indicated above, the variance must be denied to maintain the integrity of the zoning ordinance.

The following comments address our additional concerns about this proposal.

3 The Town of Ramapo is the reason this proposal was referred to this department for review. The municipal boundary is approximately 420 feet southwest of the parcel. New York State General Municipal Law states that the purposes of Sections 239-l, 239-m and 239-n shall be to bring pertinent inter-community and countywide planning, zoning, site plan and subdivision considerations to the attention of neighboring municipalities and agencies having jurisdiction. Such review may include inter-community and county-wide considerations in respect to the compatibility of various land uses with one another; traffic generating characteristics of various land uses in relation to the effect of such traffic on other land uses and to the adequacy of existing and proposed thoroughfare facilities; and the protection of community character as regards predominant land uses, population density, and the relation between residential and nonresidential areas. In addition, Section 239-nn was enacted to encourage the coordination of land use development and regulation among adjacent municipalities, and as a result development occurs in a manner that is supportive of the goals and objectives of the general area.

The Town of Ramapo must be given the opportunity to review the proposal and its impact on community character, traffic, water quantity and quality, drainage, stormwater runoff and sanitary sewer service. The areas of countywide concern noted above that directly impact the Town of Ramapo must be considered and satisfactorily addressed, as well as any additional concerns about the proposal.

4 A review must be completed by the County of Rockland Department of Health and all required permits obtained from them.

5 A review must be completed by the County of Rockland Sewer District No. 1 and all required permits obtained from them.

6 The bulk table indicates that the proposed structure will have two stories. This is not consistent with past applications. Virtually all of the applications for new residential structures that have been forwarded to this department for review in the recent past have proposed three stories. It is worth noting that the Village's zoning regulations establish different criteria for whether or not a basement is considered a story, and whether or not a basement level is counted towards gross floor area and subsequent floor area ratio calculations. To be clear, an exemption from being included in FAR calculations does not necessarily mean that a basement does not count as a story. The applicant must verify that either the proposed structure will have only two levels in total, or that a basement and two additional levels above it are proposed, and then demonstrate that the basement level does not meet the criteria for being counted as a story. This demonstration must include proposed exterior and interior elevations, average grade calculations, and a statement from the applicant's engineer that none of the criteria for being considered a story, as dictated by the Village's definition of a basement, apply. Any application that is revised due to a change in the number of stories must be sent to this department for review.

7 As previously mentioned, the FAR exemption for basements is independent of whether or not it is considered a story. If the proposed structure has more than two levels, then the site plan must be amended to include an FAR calculation. This calculation must include a floor by floor tally of gross floor area and, if applicable, a statement that the basement is exempt from FAR requirements due to its height. Any application that is revised due to an increase in FAR must be sent to this department for review.

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8 Section 255.22.C of the village zoning regulations exempts open porches and decks from yard and coverage requirements. The village must confirm that the proposed side and rear decks comply with this section and do not include any enclosed spaces. In addition, no measurement is provided for the distance between the side decks and the property lines. The site plan must be amended to indicate that the required minimum distance of five feet is being maintained.

9 The proposed parking areas for both lots are inadequate. The use of tandem parking spaces prevents egress for vehicles blocked by other vehicles and creates an inconvenient situation for residents. This layout will encourage residents to park vehicles off-site instead of in their designated spaces and negates the purpose of on-site parking requirements. Vehicles entering lot 1 will not be able to maneuver directly into space 1 due to the sharp angle of the accessway. Also, no turnaround area is provided for spaces 1 and 2 on lot 2, which will result in vehicles backing out into the roadway and create a hazard for pedestrians and motorists. The parking areas must be reconfigured to eliminate tandem parking spaces, improve maneuverability, and provide adequate turnaround areas.

10 Map note 1 provides an incorrect parcel identification number and map note 4 provides the incorrect square footage of the lot. The map notes must be corrected to indicate the parcel identification number is 57.54-1-34 and the square footage of the lot is 13,023 square feet.

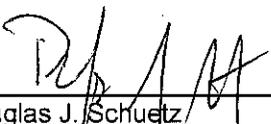
11 The application form indicates the property receives water service from United Water. The form must be corrected to Suez. In addition, the referral form indicates that the parcel identification number is 49.76-1-30, and must be corrected.

12 The site plan must be amended to indicate that the existing accessway is to be removed.

13 The NYS Department of State has determined that the Village is not administering or enforcing the State Uniform Fire Prevention and Building Code in accordance with minimum standards set forth in 19 NYCRR part 1203. Given the concerns about the Village's administration and enforcement of the State Uniform Fire Prevention and Building Code initially raised in the Executive Deputy Secretary of State's letter of July 15, 2016, and subsequently again in December 18, 2017, the proposed residential building must be held to the requisite minimum standards and comply with all requirements of this code.

14 Pursuant to General Municipal Law (GML) Section 239-m and 239-n, if any of the conditions of this GML review are overridden by the board, then the local land use board must file a report with the County Commissioner of Planning of the final action taken. If the final action is contrary to the recommendation of the Commissioner, the local land use board must state the reasons for such action.

15 In addition, pursuant to Executive Order 01-2017 signed by County Executive Day on May 22, 2017, County departments are prohibited from issuing a County permit, license, or approval until the report is filed with the County Commissioner of Planning. The applicant must provide to any County agency which has jurisdiction of the project: 1) a copy of the Commissioner report approving the proposed action; or 2) a copy of the Commissioner of Planning recommendations to modify or disapprove the proposed action, and a certified copy of the land use board statement overriding the recommendations to modify or disapprove, and the stated reasons for the land use board's override.

  
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Douglas J. Schuetz  
Acting Commissioner of Planning

cc: Mayor Alan Simon, Spring Valley  
New York State Department of State  
Rockland County Department of Health  
Rockland County Sewer District #1

Anthony R. Celentano P.E.

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Town of Ramapo Planning Board

Rockland County Planning Board Members

*\*NYS General Municipal Law Section 239 requires a vote of a 'majority plus one' of your agency to act contrary to the above findings.*

*The review undertaken by the Rockland County Planning Department is pursuant to, and follows the mandates of Article 12-B of the New York General Municipal Law. Under Article 12-B the County of Rockland does not render opinions, nor does it make determinations, whether the item reviewed implicates the Religious Land Use and Institutionalized Persons Act. The Rockland County Planning Department defers to the municipality forwarding the item reviewed to render such opinions and make such determinations if appropriate under the circumstances.*

*In this respect, municipalities are advised that under the Religious Land Use and Institutionalized Persons Act, the preemptive force of any provision of the Act may be avoided (1) by changing a policy or practice that may result in a substantial burden on religious exercise, (2) by retaining a policy or practice and exempting the substantially burdened religious exercise, (3) by providing exemptions from a policy or practice for applications that substantially burden religious exercise, or (4) by any other means that eliminates the substantial burden.*

*Proponents of projects are advised to apply for variances, special permits or exceptions, hardship approval or other relief.*

*Pursuant to New York State General Municipal Law §239-m(6), the referring body shall file a report of final action it has taken with the Rockland County Department of Planning within thirty (30) days after final action. A referring body which acts contrary to a recommendation of modification or disapproval of a proposed action shall set forth the reasons for the contrary action in such report.*