



# Rockland County

Ed Day, Rockland County Executive

## DEPARTMENT OF PLANNING

Dr. Robert L. Yeager Health Center  
50 Sanatorium Road, Building T  
Pomona, New York 10970  
Phone: (845) 364-3434 Fax: (845) 364-3435

**Douglas J. Schuetz**  
*Acting Commissioner*

**Arlene R. Miller**  
*Deputy Commissioner*

December 11, 2017

Ramapo Planning Board  
237 Route 59  
Suffern, NY 10901

**Tax Data:** 50.17-1-10

**Re: GENERAL MUNICIPAL LAW REVIEW:** Section 239 N

**Map Date:** 10/18/2017

**Date Review Received:** 11/3/2017

**Item:** **4 NEIL ROAD (R-1784D)**

Two-lot subdivision of .47 acres in an R-15C zoning district. A semi-attached, three-family residence with two accessory apartments is proposed on both lots. Variances were granted for each parcel for lot width, side yard, rear setback, street frontage, maximum development coverage, deck rear setback and the second accessory apartment.

West side of Neil Road, 200 feet north of Elish Parkway

### Reason for Referral:

Village of Spring Valley

The County of Rockland Department of Planning has reviewed the above item. Acting under the terms of the above GML powers and those vested by the County of Rockland Charter, I, the Commissioner of Planning, hereby:

***\*Disapprove***

In a letter dated December 1, 2017, the Rockland County Health Department notes that the sanitary sewer analysis for this project concludes that the flow in the sewer main is currently above capacity. It is further noted that the proposed flow will exacerbate this situation. The Health Department recommends that the Town not allow additional connections to the sewer system until this situation has been addressed. In addition, they warn that if the connections are permitted and a sanitary sewer overflow (SSO) occurs due to a lack of capacity in the sewer mains, the Town of Ramapo will be held responsible by the New York State Department of Environmental Conservation and the Rockland County Health Department. Appropriate enforcement action will be taken in the event of an SSO. These sewer capacity concerns are also raised in a November 28, 2017 letter from the Rockland County Sewer District #1. The Sewer District notes that a Spring Valley sewer main with insufficient capacity has been identified in the drainage area for this project. As noted in their letter, the applicant must upgrade the line subject to Sewer District approval.

Given the infrastructure capacity issues raised by both the Health Department and Sewer District #1, this department recommends that this subdivision proposal be denied. In accordance with the permitting agencies recommendations, the applicant must upgrade the sewer line and demonstrate that sufficient sewer capacity

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exists to allow this connection to the sewer system. Until such time as the Health Department and Sewer District #1 are satisfied that this condition has been met, the subdivision and residential development proposal shall not be permitted.

The following comments address our additional concerns about this proposal.

1 As required by the Rockland County Stream Control Act, the subdivision plan must be reviewed and signed by the Chairman of the Rockland County Drainage Agency before the County Clerk can accept the plan to be filed.

2 The Village of Spring Valley is the reason this proposal was referred to this department for review. The municipal boundary is along the western property line the site. New York State General Municipal Law states that the purposes of Sections 239-l, 239-m and 239-n shall be to bring pertinent inter-community and countywide planning, zoning, site plan and subdivision considerations to the attention of neighboring municipalities and agencies having jurisdiction. Such review may include inter-community and county-wide considerations in respect to the compatibility of various land uses with one another; traffic generating characteristics of various land uses in relation to the effect of such traffic on other land uses and to the adequacy of existing and proposed thoroughfare facilities; and the protection of community character as regards predominant land uses, population density, and the relation between residential and nonresidential areas. In addition, Section 239-nn was enacted to encourage the coordination of land use development and regulation among adjacent municipalities, and as a result development occurs in a manner that is supportive of the goals and objectives of the general area.

The Village of Spring Valley must be given the opportunity to review the proposal and its impact on community character, traffic, water quantity and quality, drainage, stormwater runoff and sanitary sewer service. The areas of countywide concern noted above that directly impact the Village of Spring Valley must be considered and satisfactorily addressed, as well as any additional concerns about the proposal.

3 Permitting development that does not comply with the applicable bulk standards can set an undesirable land use precedent and result in the overutilization of individual sites. The lot width and street frontage are deficient by 20 percent on both lots, and the maximum development coverage is exceeded by more than 16 percent on Lot 1, and by 20 percent on Lot 2. Yard and setback variances are also required. The ability of the existing infrastructure to accommodate increased residential density on non-conforming parcels is a countywide concern and must be evaluated. This evaluation must consider whether local roads will become more congested and the sewer system, stormwater management systems and the public water supply will be overburdened. The Town must consider the cumulative and regional impacts of permitting such development. Given the concerns about the sewer main capacity raised by both the Rockland County Health Department and the Rockland County Sewer District #1, this proposal must be scaled back by reducing the building footprints and the number of units.

4 As per Section 376-65G, only one accessory apartment is permitted on parcels with a lot width of less than 75 feet. The lot width of each of the two proposed lots is only 50 feet. Therefore, one accessory apartment is allowed on each parcel. The second accessory apartments must be eliminated. This will allow for closer conformance with the R-15C bulk requirements. The required on-site parking will be reduced to four spaces resulting in a lower development coverage. A smaller building footprint will also be possible with fewer accessory units. As noted above, this proposal must be scaled back by reducing the building footprints and the number of units.

5 The NYS Department of State has determined that the Town is not administering or enforcing the State Uniform Fire Prevention and Building Code in accordance with minimum standards set forth in 19 NYCRR part 1203. Given the concerns about the Town's administration and enforcement of the State Uniform Fire Prevention and Building Code raised in the Executive Deputy Secretary of State's letter of July 15, 2016, the proposed residential building must be held to the requisite minimum standards and comply with all requirements of this code.

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6 A review must be completed by the Rockland County Office of Fire and Emergency Services, the Town of Ramapo Fire Inspector, or the Monsey Fire Department to ensure that there is sufficient maneuverability on site for fire trucks, in the event an emergency arises.

7 It is unclear what the purpose of the rectangular area is on either side of the property line and between parking space #4 on Lot 1 and #5 on Lot 2. Are these handicapped parking spaces with the rectangular area serving as the access aisle? This must be clarified. The purpose of the striped area to the west of parking space #1 on each lot must also be provided. If handicapped parking spaces are proposed, they must be properly labeled on the Layout Plan and in the field.

8 It will not be possible for sanitation workers to access the dumpster enclosures if vehicles are parked in spaces 2 and 3 on each lot. The dumpster enclosures must be moved to more accessible locations.

9 Water is a scarce resource in Rockland County; thus proper planning and phasing of this project are critical to supplying the current and future residents of the Villages, Towns, and County with an adequate supply of water. If any public water supply improvements are required, engineering plans and specifications for these improvements shall be reviewed and approved by the Rockland County Department of Health prior to construction in order to ensure compliance with Article II (Drinking Water Supplies) of the Rockland County Sanitary Code and Part 5 of the New York State Sanitary Code.

10 For installation of a sanitary sewer system, engineering plans and specifications shall be reviewed and approved by the Rockland County Department of Health prior to construction.

11 Prior to the start of construction or grading, a soil and erosion control plan shall be developed and in place for the entire site that meets the latest edition of the New York State Guidelines for Urban Erosion and Sediment Control.

12 There shall be no net increase in the peak rate of discharge from the site at all design points.

13 Map Note 15 must be corrected to indicate that SUEZ is the water supplier.

14 Pursuant to the Rockland County Sanitary Code, Article XIII, Section 13.8.1, all multiple dwellings with three or more rental units must register and obtain a Multiple Dwelling Rental Certificate (MDRC). If this proposed multi-family dwelling meets the requirements of the Multiple Dwelling Rental Registry requirement, then the owner must register and obtain the MDRC. Failure to comply is a violation of Article XIII, which may result in penalties of \$2,000 per day.

15 Pursuant to General Municipal Law (GML) Section 239-m and 239-n, if any of the conditions of this GML review are overridden by the board, then the local land use board must file a report with the County Commissioner of Planning of the final action taken. If the final action is contrary to the recommendation of the Commissioner, the local land use board must state the reasons for such action.

16 In addition, pursuant to Executive Order 01-2017 signed by County Executive Day on May 22, 2017, County departments are prohibited from issuing a County permit, license, or approval until the report is filed with the County Commissioner of Planning. The applicant must provide to any County agency which has jurisdiction of the project: 1) a copy of the Commissioner report approving the proposed action; or 2) a copy of the Commissioner of Planning recommendations to modify or disapprove the proposed action, and a certified copy of the land use board statement overriding the recommendations to modify or disapprove, and the stated reasons for the land use board's override.

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Douglas J. Schuetz  
Acting Commissioner of Planning

cc: Supervisor Yitzchok Ullman, Ramapo  
Rockland County Drainage Agency  
Rockland County Department of Health  
Rockland County Sewer District #1  
New York State Department of State  
Rockland County Office of Fire and Emergency Services  
Monsey Fire District

Anthony R. Celentano P.L.S.  
Village of Spring Valley

Rachmiel Piotrkovski

Rockland County Planning Board Members

*\*NYS General Municipal Law Section 239 requires a vote of a 'majority plus one' of your agency to act contrary to the above findings.*

*The review undertaken by the Rockland County Planning Department is pursuant to, and follows the mandates of Article 12-B of the New York General Municipal Law. Under Article 12-B the County of Rockland does not render opinions, nor does it make determinations, whether the item reviewed implicates the Religious Land Use and Institutionalized Persons Act. The Rockland County Planning Department defers to the municipality forwarding the item reviewed to render such opinions and make such determinations if appropriate under the circumstances.*

*In this respect, municipalities are advised that under the Religious Land Use and Institutionalized Persons Act, the preemptive force of any provision of the Act may be avoided (1) by changing a policy or practice that may result in a substantial burden on religious exercise, (2) by retaining a policy or practice and exempting the substantially burdened religious exercise, (3) by providing exemptions from a policy or practice for applications that substantially burden religious exercise, or (4) by any other means that eliminates the substantial burden.*

*Proponents of projects are advised to apply for variances, special permits or exceptions, hardship approval or other relief.*

*Pursuant to New York State General Municipal Law §239-m(6), the referring body shall file a report of final action it has taken with the Rockland County Department of Planning within thirty (30) days after final action. A referring body which acts contrary to a recommendation of modification or disapproval of a proposed action shall set forth the reasons for the contrary action in such report.*